

10/18/77 [1]

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note	From The President to Brown and Brzezinski (1 page) re: Terrorists <i>opened per RAC, 2/21/13</i>	10/18/77	A

FILE LOCATION

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THE PRESIDENT'S SCHEDULE

Tuesday - October 18, 1977

7:15 Dr. Zbigniew Brzezinski - The Oval Office.

7:45 Mr. Frank Moore - The Oval Office.

8:00 Congressional Leadership Breakfast.
(60 min.) (Mr. Frank Moore) - First Floor Private Dining Room.

9:30 Congressman Thomas L. Ashley. (Mr. Frank Moore).
(30 min.) The Oval Office.

10:30 Mr. Jody Powell - The Oval Office.

11:15 Mr. Jody Powell/TIME Magazine - Roosevelt Room.

11:30 Vice President Walter F. Mondale, Admiral Stansfield Turner, and Dr. Zbigniew Brzezinski.
The Oval Office.

12:30 Lunch with Mrs. Rosalynn Carter - Oval Office.

2:00 Mr. James McIntyre - The Oval Office.
(20 min.)

2:30 Mr. Amory Lovins. (Mr. Stuart Eizenstat).
(10 min.) The Oval Office.

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Richard, Montgomery

Hafler
Haskell
Nelson

THE WHITE HOUSE
WASHINGTON

October 18, 1977

Hamilton Jordan

The attached was returned in
the President's outbox. It is
forwarded to you for your
information.

Rick Hutcheson

RE: CONGRESSIONAL LEADERSHIP
BREAKFAST

THE WHITE HOUSE
WASHINGTON

	FOR STAFFING
	FOR INFORMATION
/	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

ACTION	FYI	
		MONDALE
		COSTANZA
		EIZENSTAT
	/	JORDAN
		LIPSHUTZ
		MOORE
		POWELL
		WATSON
		LANCE
		SCHULTZE

	ENROLLED BILL
	AGENCY REPORT
	CAB DECISION
	EXECUTIVE ORDER
	Comments due to Carp/Huron within 48 hours; due to Staff Secretary next day

	ARAGON
	BOURNE
	BRZEZINSKI
	BUTLER
	CARP
	H. CARTER
	CLOUGH
	FALLOWS
	FIRST LADY
	HARDEN
	HUTCHESON
	JAGODA
	KING

	KRAFT
	LINDER
	MITCHELL
	MOE
	PETERSON
	PETTIGREW
	POSTON
	PRESS
	SCHLESINGER
	SCHNEIDERS
	STRAUSS
	VOORDE
	WARREN

8:00 AM

THE PRESIDENT HAS SEEN.

THE WHITE HOUSE

WASHINGTON

October 17, 1977

①

CONGRESSIONAL LEADERSHIP BREAKFAST

Tuesday, October 18, 1977

8:00 a.m.

Family Dining Room

From: Frank Moore FM.

I. PARTICIPANTS

See attached list

II. PRESS PLAN

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White House Photo only

III. AGENDA

1. Energy. You should stress the fact that you are hopeful that the conferees will resolve the differences in these bills in the Administration's favor. You might reiterate that you believe the energy program is the most important domestic policy initiative of your Administration, that the success of this legislation will determine the success of your Presidency's first year and that it could be a benchmark for your entire Presidency. You might also remind the leadership that you are not the only one with an important stake in this matter -- the American public will also be watching the Congress very closely to determine how it deals with our energy problems.

2. Energy Tax Bill. You might direct some comments on the energy tax bill toward Senator Byrd. The tax bill which will be reported by the Finance committee later this week represents an approach entirely different from that proposed by the Administration, but it is probably the only type of energy tax legislation which could pass the Senate at this time. We need to get a bill to conference and this bill cannot be one that is more generous with tax credits and tax incentives than the Finance committee's bill.

3. Panama Canal Treaties. You might want to discuss the treaties in light of the statement of understanding issued last Friday.

4. Nuclear Non-Proliferation Legislation. The bill which was passed unanimously by the House on September 28 and

reported unanimously by the Senate Foreign Relations and Governmental Affairs Committees is now on the Senate calendar. Senator Byrd, however, will not schedule any bill for which he cannot get a time agreement. Senators McClure and Domenici have several amendments they have threatened to bring up and they will not agree to a time limit. You should let Senator Byrd know of your interest in prompt consideration of this bill. We will lose 3 months in the renegotiating process if we do not pass this bill.

5. Social Security. We are working with the leadership to secure passage of a bill this year. In the Senate, the Finance Committee remains deadlocked at 9-9. Senator Nelson who is managing the Administration's proposal in the Committee is modifying his approach somewhat in an effort to pick-up enough votes to break the tie.

In the House, we are working to secure passage of the Fisher amendment. The bill as presently written makes no sense -- it legislates a study but requires universal coverage regardless of the outcome of the study. The Fisher amendment would revise the bill by authorizing a study and then implementing the findings of that study. Without the Fisher amendment, the votes are not there to pass the bill.

6. Hospital Cost Containment. The bill is probably dead for this year because there is no agreement on the major issues addressed in the bill. The Rostenkowski Ways and Means Subcommittee is the key to breaking the log-jam, and he is displeased with us because he believes we have ignored his candidates for slots within the Administration.

7. IFI's. The bill will be taken up by the House on Tuesday. You need to ask the leadership to take a major role during the floor debate. If they are not active, the bill is in real trouble. You should also ask the Speaker to get Mahon involved actively.

8. Supplemental Appropriations (B-1 and Clinch River Breeder Reactor). Will be taken up on the Floor of the House on Wednesday. A move will be made to remove the contingent authority from the \$80M appropriation for CRBR. If this is done, it will be questionable if a veto of the ERDA Authorization bill would actually stop funds from going to the CRBR.

Congressman Sikes plans to offer an amendment to authorize \$1.4B for FY'78 to continue production of the B-1.

You should let the leadership know just how seriously you view these moves.

Miscellaneous

1. You should speak privately with Senator Byrd either before the breakfast or ask him to stay for a few minutes following the meeting. You should advise him that you are meeting this week with various Senators on energy and that Frank will keep him advised of the time and participants of these meetings. You should tell him that you welcome him to sit in on any or all of these meetings.
2. The Speaker will be having breakfast with the Vice President on Wednesday.
3. As a result of your asking at last week's breakfast, two things have happened:
 - a. The Outer Continental Shelf bill will be given a rule on Wednesday.
 - b. The conferees have agreed to a 4-year extension on minimum wage.

You should thank Senator Byrd and the Speaker for their help on this.

PARTICIPANTS

The President

The Vice President

Senate

Robert Byrd
Alan Cranston
James Eastland

House

Tip O'Neill
Jim Wright
John Brademas
Tom Foley
Dan Rostenkowski
Shirley Chisholm

Staff

Jim Schlesinger
Frank Moore
Stu Eizenstat
Dan Tate
Bob Thomson
Bill Cable
Bill Smith

THE WHITE HOUSE
WASHINGTON

October 18, 1977

Hamilton Jordan

The attached was returned in
the President's outbox. It is
forwarded to you for appropriate
handling.

Rick Hutcheson

RE: FUNDRAISER FOR PANAMA CITIZENS
COMMITTEE

cc: Tim Kraft

THE WHITE HOUSE
WASHINGTON

	FOR STAFFING
	FOR INFORMATION
✓	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

ACTION
FYI

	MONDALE
	COSTANZA
	EIZENSTAT
✓	JORDAN
	LIPSHUTZ
	MOORE
	POWELL
	WATSON
	LANCE
	SCHULTZE

	ENROLLED BILL
	AGENCY REPORT
	CAB DECISION
	EXECUTIVE ORDER

Comments due to
Carp/Huron within
48 hours; due to
Staff Secretary
next day

	ARAGON
	BOURNE
	BRZEZINSKI
	BUTLER
	CARP
	H. CARTER
	CLOUGH
	FALLOWS
	FIRST LADY
	HARDEN
	HUTCHESON
	JAGODA
	KING

✓	KRAFT
	LINDER
	MITCHELL
	MOE
	PETERSON
	PETTIGREW
	POSTON
	PRESS
	SCHLESINGER
	SCHNEIDERS
	STRAUSS
	VOORDE
	WARREN

THE WHITE HOUSE
WASHINGTON

10/17/'77

MR. PRESIDENT:

On this Friday evening, you were scheduled to depart for Camp David. This event was originally scheduled for Tuesday, Oct. 25th; if you want to go, I imagine they can rearrange the date.

TK TK

MEMORANDUM

THE PRESIDENT HAS SEEN.

THE WHITE HOUSE

WASHINGTON

MEMORANDUM TO THE PRESIDENT

FROM: HAMILTON JORDAN *H.J.*
DATE: OCTOBER 17, 1977
SUBJECT: FUNDRAISER FOR PANAMA CITIZENS COMMITTEE

The Committee of Americans for the Canal Treaties, with whom you met today, will kickoff its \$1.5 million fundraising drive with a dinner for approximately 250 people in Washington on October 28. Lee Kling is organizing the event and hopes to raise \$250,000 -- a hefty chunk of their projected budget. The success of the dinner obviously is important to us as well as to the Committee, so we will do everything we legitimately can to see that Lee's goal is met.

The dinner will begin with a briefing on the Panama Treaties, employing the same format and set of speakers we have used in our series of state briefings. As you know, the briefing is very effective and I feel sure that its impact will be seen in the contributions collected that night.

The Committee would like you to be the final speaker on its program. I would urge you to accept their invitation. This first fundraiser will be more important to the Committee than any other event they organize, and your presence there, even briefly, will ensure its success.

☐ Will attend
☒ Will not attend

[Handwritten signature]

This group represents our best hope for national media campaign with paid spots featuring John Wayne, George Brown, etc.

To raise that kind of money, they need our help. Strongly recommend you do it.

H.J.

THE WHITE HOUSE
WASHINGTON
October 18, 1977

Zbig Brzezinski

The attached was returned in the President's outbox and is forwarded to you for appropriate handling. Please also forward a copy to Secretary Brown for appropriate handling.

Rick Hutcheson

cc: Secretary Brown

RE: TERRORISTS.

~~SECRET~~

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BY 125 NARA DATE 2/19/13

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THE WHITE HOUSE
WASHINGTON

Per; Rac Project

ESDN; NLC-126-9-26-15

BY K5 NARA DATE 2/19/13

	FOR STAFFING
	FOR INFORMATION
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ACTION
FYI

To Brown VIA 213

	MONDALE
	COSTANZA
	EIZENSTAT
	JORDAN
	LIPSHUTZ
	MOORE
	POWELL
	WATSON
	LANCE
	SCHULTZE

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	HARDEN
	HUTCHESON
	JAGODA
	KING

	KRAFT
	LINDER
	MITCHELL
	MOE
	PETERSON
	PETTIGREW
	POSTON
	PRESS
	SCHLESINGER
	SCHNEIDERS
	STRAUSS
	VOORDE
	WARREN

THE WHITE HOUSE
WASHINGTON

~~SECRET~~

10-18-77

To Harold & Big

Ask Schmidt (&
perhaps Begin) for
a thorough briefing
on handling terrorists.
Develop similar U.S.
Capability.

Jimmy Carter

DECLASSIFIED

Per: Rac Project

ESDN: NLC-9-26-1-3

BY KS NARA DATE 2/19/83

THE PRESIDENT HAS SEEN

THE WHITE HOUSE

WASHINGTON

October 18, 1977

MEMORANDUM FOR THE PRESIDENT

FROM

FRANK MOORE *F.M.*
STU EIZENSTAT *Stu*

SUBJECT

MEETINGS WITH SENATORS AND CONGRESSMEN ON
ENERGY LEGISLATION

Over the course of the next several weeks you will be meeting with members of Congress individually and in groups to discuss energy. For each of these meetings we will be providing briefing papers indicating specific interests or concerns of the participants. This memo, however, will address the general tone which we would recommend that you take in all of these discussions.

Enactment of responsible energy legislation will be the mark not only by which your Administration will be judged, but also the standard against which the Congress will be evaluated. Like it or not we are in this together, and we would recommend that you make this clear to the Members with whom you talk.

Specifically, we believe that you should stress the following points:

- The energy legislation is a challenge to our entire system of government and to the ability of a Democratic President and a Democratic Congress to work together to solve the most serious long term problem that our nation will face. A failure in this endeavor will reflect poorly not only on your Presidency, but on the Congress as well.
- The energy problem is one which has been years in the making, dating back at least two Presidents. In the years since the Arab embargo, your predecessors have proposed disjointed, inadequate, and unbalanced solutions usually favoring the energy industry. While Congress correctly rejected these solutions, it has not come forward with any proposal of its own.

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- The energy plan you announced on April 20 is comprehensive and it is balanced. It demands equally and fairly of all sectors of our society. While the House has responded nobly and passed a strong bill, the Senate has acted in a largely negative way, cutting out major pieces of your program and putting little back in their place. The program is in serious jeopardy if you do not act together.
- It is not too late to act positively to enact a good program -- we have not yet failed this important test of our system, and your and the Congress' ability to lead.
- But in order to succeed you are going to need the help of each of your fellow Democrats in Congress to pull together a strong plan based on your proposals.
- You have the first year of your Presidency on the line, but the stakes are even higher than that. The American people will judge not only their President, but their entire government, including the Congress, by the fate of the National Energy Plan this year.

THE PRESIDENT HAS SEEN.

THE WHITE HOUSE

WASHINGTON

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October 18, 1977

C
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MEMORANDUM FOR THE PRESIDENT

FROM: DAN TATE *DT*

SUBJECT: Senate Democratic Leadership Strategy on the Energy
Tax Bill

Late this afternoon I talked with Senator Cranston who said that he and Senator Robert Byrd had spent the entire day talking to liberal Senators about Floor action on the Finance Committee's energy tax bill. Their efforts were aimed at determining the intentions of the Senators to whom they talked -- would they filibuster the bill, seek to add tax provisions, strike the tax credits, etc. -- and promoting a strategy of (1) discouraging any amendments other than those that dealt with tax credits and (2) urging tabling of any other amendments, including possible Republican attempts to bring up a general income tax cut as well as our energy tax proposals. Their idea is to accommodate our desire to get the bill to conference as soon as possible. Their lobbying was kindly received by every Senator they talked with, including Kennedy, Proxmire, Hollings, Muskie, and Bumpers. They have not yet spoken with Durkin and a couple of other potential problem Senators. Metzenbaum plans two to six amendments, but the Leadership expects no real trouble from him.

They now expect that the bill will be ordered reported by the Committee on Friday, the Republicans will allow it to be taken up on Tuesday, and Senate action will be completed by Friday or Saturday of next week. Cranston said it is possible that the conference reports could be completed and the Congress could adjourn by Nov. 5.

Byrd's and Cranston's actions today probably came about as a result of the Vice President's meeting with Senator Long this morning when such a strategy was discussed and presumably approved by them.

Byrd wants this to be touted as a fine example of a Democratic Congress cooperating with a Democratic President. However, you will probably be contacted by Byrd very soon to issue a statement or send him a letter endorsing this strategy. The Leadership was told by at least one Senator (Hart) that such a statement by you would be necessary for him to go along. You may want to approach this request cautiously. If we subscribe to this strategy (and we have

little choice since we do not have the votes either to get our taxes into the bill or to get the more objectionable tax credits out) we still face an uphill battle in getting the conference report through the Senate. We certainly get no guarantees or commitments from anyone to vote for whatever compromise is thrashed out.

THE WHITE HOUSE
WASHINGTON

October 18, 1977

Stu Eizenstat

The attached was returned in
the President's outbox. It is
forwarded to you for appropriate
handling.

Rick Hutcheson

cc: Frank Moore

RE: LUD ASHLEY - URBAN POLICY

THE WHITE HOUSE
WASHINGTON

	FOR STAFFING
	FOR INFORMATION
✓	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

ACTION
FYI

	MONDALE
	COSTANZA
✓	EIZENSTAT
	JORDAN
	LIPSHUTZ
✓	MOORE
	POWELL
	WATSON
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	SCHULTZE

	ENROLLED BILL
	AGENCY REPORT
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	SCHNEIDERS
	STRAUSS
	VOORDE
	WARREN

THE WHITE HOUSE
WASHINGTON

10-18-77

To Stu

Include Lnd
Ashley intimately
in evolving our
urban policy.
Take the initiative

JCD

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for Preservation Purposes

THE WHITE HOUSE
WASHINGTON
October 18, 1977

Hamilton Jordan

The attached was returned in
the President's outbox. It is
forwarded to you for your
information.

Rick Hutcheson

RE: JOHN E. BARRIERE FOR PRESIDENT,
FEDERAL NATIONAL MORTGAGE
ASSOCIATION

THE WHITE HOUSE
WASHINGTON

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	WARREN

THE PRESIDENT HAS SEEN.

Ham
C

JOHN E. BARRIERE FOR PRESIDENT, FEDERAL NATIONAL MORTGAGE ASSOCIATION

1. Loyalty: John Barriere, for thirty years, has worked for elected officials, for conservatives and liberals, Northerners and Southerners. He has always been sensitive to political realities faced by his principals, never placed them in embarrassing position. Will not be spokesman to President for FNMA constituencies: lenders, builders, labor or cities. Has never been any group's man, but will be acceptable to all. Will be President's man. Will not make decisions with future job prospects in mind.
2. Ability: Top flight generalist. Unique facility to bring divergent groups to compromise. 1948-68 - played dominant role in housing and FNMA legislation. Included 1949 reorganization plan transferring FNMA from Reconstruction Finance Corporation to housing agency changing orientation from lending to housing, effectuating post-World War II GI housing boom. Also 1954 Housing Act - establishing FNMA as mixed ownership corporation and 1968 Housing Act converting it to private ownership. Served last 12 years as Executive Director of House Democratic Steering and Policy Committee. Although lacking genuine power, successfully coped with gargantuan problems, the mark of superb administrative talent. Innovative, example: 1974 - devised change in Rule X, Clause 5(c), House Rules, authorizing Speaker to divide bills and refer them sequentially (in Bolling reform package), and 1976 - Meeds amendment permitting Speaker to place time limit on committee consideration of such bills; both facilitated House consideration of Energy package.
3. FNMA, its proper mission: (a) provide stimulation to the economy. As FHA helped bring country out of depression and VA sparked World War II economic boom, so FNMA can be used for countercyclical purposes, (b) provide mortgage financing for lower middle class, politically so important for future Democratic success.

THE WHITE HOUSE
WASHINGTON

October 18, 1977

Jody Powell

The attached was returned in
the President's outbox. It is
forwarded to you for appropriate
handling.

Rick Hutcheson

RE: PERSONAL INCOME IN SEPTEMBER

ADMINISTRATIVELY CONFIDENTIAL

THE WHITE HOUSE
WASHINGTON

*Admin
compil*

	FOR STAFFING
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	STRAUSS
	VOORDE
	WARREN

THE WHITE HOUSE
WASHINGTON

①

EYES ONLY FOR THE PRESIDENT

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THE PRESIDENT HAS SEEN.

THE CHAIRMAN OF THE
COUNCIL OF ECONOMIC ADVISERS
WASHINGTON

EYES ONLY

C

MEMORANDUM FOR THE PRESIDENT

FROM: Charlie Schultze *CAS* *ly 2/9/77*

Subject: Personal Income in September

The Commerce Department will release tomorrow (Tuesday, October 18) at 10:00 a. m. its estimate of personal income in September. The news is relatively favorable.

Total personal income rose .8 percent in September, compared with 0.5 percent in August. The pickup in September was in wage and salary income in manufacturing and mining. In mining, the September increase in wages and salaries stems from strike settlements in copper and coal; in manufacturing, it reflects increased employment plus a larger rise in average wage rates than occurred in August.

A .8 percent rise in personal income in any one month is a fairly good increase, and the September gain may be a sign that economic activity is moving up more strongly. It will take a couple of more increases of this magnitude or larger, however, before we can conclude that the 1977 pause in the economic expansion is at an end.

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THE WHITE HOUSE
WASHINGTON

October 18, 1977

Hamilton Jordan

The attached was returned in
the President's outbox. It is
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Rick Hutcheson

RE: BILL RAIFORD

THE WHITE HOUSE
WASHINGTON

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	VOORDE
	WARREN

THE WHITE HOUSE
WASHINGTON

10-18-77

Ham -

Bill Hartford, V. President
of Loomis-Sayles Co. wants
to help us - as a
distinguished & competent
business leader. He
doesn't want a job -

Use him -

J.C.

ps He lives here -

THE WHITE HOUSE
WASHINGTON

October 18, 1977

Jim McIntyre
Stu Eizenstat

The attached was returned in
the President's outbox. It is
forwarded to you for appropriate
handling.

Rick Hutcheson
RE: FIRST CLASS TRAVELERS
PERSONAL AND CONFIDENTIAL

THE WHITE HOUSE
WASHINGTON

Send
out

~~_____~~
mark. personal
+ conf. d

THE WHITE HOUSE
WASHINGTON

PERSONAL

10-18-77

To Eigenstat & McIntyre

I intend to issue
directive that federal
officials & employees
who travel 1st Class
must pay costs above
tourist fare themselves.

Comment

J. C.

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ADMINISTRATIVELY CONFIDENTIAL

THE WHITE HOUSE

WASHINGTON

October 18, 1977

Secretary Schlesinger

The attached was returned in
the President's outbox. It is
forwarded to you for appropriate
handling.

Rick Hutcheson

cc: Stu Eizenstat
Frank Moore
Jack Watson
Jim McIntyre
Charles Schultze

RE: RATIONING PLAN

THE WHITE HOUSE
WASHINGTON

Admin conf'd
include comments
by staff

	FOR STAFFING
	FOR INFORMATION
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ACTION
FYI

	MONDALE
	COSTANZA
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	JORDAN
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✓	MOORE
	POWELL
✓	WATSON
✓	LANCE JM
✓	SCHULTZE

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	JAGODA
	KING

	KRAFT
	LINDER
	MITCHELL
	MOE
	PETERSON
	PETTIGREW
	POSTON
✓	PRESS
	SCHLESINGER
	SCHNEIDERS
	STRAUSS
	VOORDE
	WARREN



GAS RATIONING CARD

1		2		3		4		5		6	
48	47	40	39	32	31	24	23	16	15	8	7
46	45	38	37	30	29	22	21	14	13	6	5
44	43	36	35	28	27	20	19	12	11	4	3
42	41	34	33	26	25	18	17	10	9	2	1

USA 1

DC

JIMMY CARTER

original to Museum 6/9/86



Department of Energy
Washington, D.C. 20585

THE PRESIDENT HAS SEEN.

Electrostatic Copy Made
for Preservation Purposes

*Jim -
Why permit
the white market?
see staff comments
J*

MEMORANDUM FOR THE PRESIDENT

FROM: JAMES R. SCHLESINGER *JS*
SUBJECT: RATIONING PLAN

We have discussed and you have publicly affirmed the need for tough rationing measures as a contingency in the event of a major supply interruption in the future. Pursuant to your request, we have reviewed the status of current rationing plans. This memorandum outlines the plan we are proposing to implement.

Our basic goal is to substantially re-orient the rationing plan that was developed by the Ford Administration. The Ford plan would issue coupons to all licensed drivers, and would provide entitlements to business and government, related to base period use. The program would cost \$400 million to implement, plus \$2 billion annually, and would require 87,000 personnel, including 20,000 Federal employees.

The plan we are proposing moves from a coupon system, which is cumbersome and susceptible to fraud and counterfeiting, to a system based on the credit card. It could accommodate a shortage of 25 percent for gasoline and 10 percent for diesel fuel. And its cost will likely total less than half that of the Ford plan. (More precise cost figures are currently being developed.)

Basic Outline of Plan

The general operational concept of the plan is to use plastic ration cards identical in shape and size to standard credit cards. These cards will be used in lieu of the coupons in the original rationing plan. The cards will differentiate between gasoline and diesel fuel, and will be issued only to owners of registered vehicles. Consumption will be tracked by punching the card to indicate the amount of fuel purchased and by creating transaction slips processed through regional computer centers.

Entitlements to both individuals and organizations will be based on registered vehicles, rather than drivers' licenses. Generally, fixed ration allotments will be assigned according to the size or type of vehicle. No allotment will be made for used vehicles in dealer inventories, and special arrangements will be made for vehicles involved in mass transit, emergency services, national security, agriculture and other priority uses. Other pertinent aspects of the plan are as follows:

*gas
94336ers
get
more?*

- The exchange of ration rights between motorists will be allowed. Retail gasoline stations and certain brokers will buy unneeded rights from motorists, and sell them to others willing to pay for them.

- State Departments of Motor Vehicles will have a key role in providing vehicle registration records on magnetic tape for issuance of ration cards.

- Local ration boards will treat special exceptions and hardship cases.

- The use of certain allocation procedures in conjunction with rationing may be needed to prevent spot shortages or regional imbalances.

- The program will be financed by means of a fee estimated between 1 to 2 cents per gallon, added to the excise tax on gas and diesel fuel.

Action Required

To achieve 30-day readiness to impose rationing, it will be necessary to commit funds in advance. By the end of October, I shall have an estimate of the magnitude of Federal expenditure that will be required. By mid-January, I expect to have the complete rationing plan ready for submission to Congress.

Additional detailed information regarding the plan is included in the Attachment.

Attachment

GASOLINE AND DIESEL FUEL RATIONING PLAN

General Concept

- The plan will use plastic credit cards, identical in size and shape to standard credit cards.
- Cards will be differentiated between gasoline and diesel fuel.
- Cards will be issued to owners of registered vehicles.
- Each card will be embossed with the state, vehicle license plate number, owner's name, and other identifying data.
- A card can be used only with the vehicle for which issued.
- Cards will be punched to indicate fuel purchased.
- Cards will be valid for 6 months.

Entitlements

- Individuals and organizations (including government) will receive a fixed ration allotment for each registered motor vehicle owned.
- Allotments for trucks will be a function of truck size.
- Motorcycles will receive one-eighth the allotment for passenger cars.
- No allotments will be made for boats and snowmobiles used for nonbusiness purposes.
- New vehicles purchased after the implementation of rationing will receive a pro-rated allotment.
- No allotment will be made for used vehicles in dealer inventory on the date that rationing is implemented.

Special arrangements will be made for ration rights of:

- Mass transit
- Emergency services
- National security
- Agriculture and other non-highway uses.

State Departments of Motor Vehicles

The Department of Motor Vehicles (DMV) of each state will:

- Maintain updated computer tapes for use in embossing credit cards.
- Be prepared to have ration cards produced and mailed to eligible recipients within 30 days of the implementation of rationing.
- As part of the registration renewal cycle, have ration cards produced and mailed to all eligible recipients, together with new vehicle registrations.
- Issue substitutes for lost or stolen cards upon owner certification of loss.
- Reissue cards upon changes in vehicle ownership.
- Alert computer system when a card is reported lost.
- Provide the regional processing centers (RPCs) with data for computer files (firm or individual name, address, and associated license numbers) and additional useful information for audit and enforcement.

Service Station

Service station attendants will:

- Require a valid card before dispensing fuel; card must match vehicle license plate number.
- Punch the card to indicate gallons sold.
- Run the card through the standard imprinter, using ration issuance slips (RISS) similar to standard credit card charge slips.

- Enter gallons sold on RIS and initial it.
- Require customer to sign RIS certifying that ration card has been punched.

Service station operators will further be required to:

- Reconcile total gallons sold as indicated on RISS with the daily gallonage reported on pump meters and account for any discrepancies.
- Deliver the RISS to fuel wholesalers.

Cash-only outlets (without credit processing systems) will have to obtain standard imprinters in order to sell fuel.

Fuel Wholesalers

The fuel wholesaler will:

- Provide training on card usage to service station staff.
- Resupply each retail outlet with an amount equivalent to the gallonage shown on RISS.
- Forward RISS to oil company data processing centers.

Allocation Program

- An allocation program will operate down to the retailer and bulk purchaser level for diesel fuel.
- No allocation program will be necessary for gasoline, although the Department of Energy will retain authority to implement provisions of the allocation program designed to prevent discrimination in the market place in a rationing environment.

Oil Company Data Processing

Oil companies with data processing charge systems will process RISS. They will receive daily batches of RISS and be responsible for:

- Converting RIS data to electronic form.
- Sorting the data by State, vehicle license number, and service station identification/location.
- Transferring the information to regional processing centers.

Oil companies may be required to suspend regular credit card sales.

Regional Processing Centers (RPCs)

Upon receipt of information from the oil company data processing centers RPCs will:

- Merge data from the oil company centers into master files based on DMV inputs.
- Store master files in computer system data bank.
- Perform analyses on sales, usage and trends for distribution purposes.

Audit and Enforcement

An audit and enforcement staff will use the data base to search for high-volume offenders by vehicle, firm or station. They will:

- Identify high volume offenders.
- Report violations to appropriate law enforcement officials and relay information on offenders to DOE for possible publicity purposes.

To decrease the incidence of high volume offenders the following procedures will be implemented:

- A hot list of existing offenders will be published and distributed to the retail outlets.
- Toll free 800 numbers will be established. Gasoline station attendants can use these numbers to check for stolen or invalid cards.

White Market

A white market in gasoline and diesel fuel entitlements will be permitted:

- Consumers will be able to buy and sell ration rights to service stations or other brokers.
- Retailers and brokers will execute white market purchase agreements in a manner similar to purchasing fuels. The seller's ration card will be punched and an RIS processed.
- Retailers will sell ration rights by charging their customers who do not have unused rights a premium to purchase fuel.
- Regional or local disequilibrium in the exchange of gasoline rights will be forestalled by industry transfer of surplus gasoline to deficit regions.
- In the event that severe market disequilibrium develops, the government can step in to restore equilibrium through the buying and selling of ration rights.

Exceptions and Appeals

- Additional entitlements will be distributed to the states, for exceptions and appeals.
- Boards, operated by the State governments, will give rights to hardship cases.
- Appeals can be made to a hierarchy of state, DOE regional and DOE headquarters officials.

Program Financing

- A fee to finance the costs of the rationing program will be included in the per gallon cost of gasoline and diesel fuel. This fee will be added to the price by refiners and importers.

MEMORANDUM

THE WHITE HOUSE
WASHINGTON

INFORMATION

11 October 1977

TO: THE PRESIDENT
FROM: RICK HUTCHESON *RL*
SUBJECT: Summary of Staff Comments on
DoE Gas Rationing Plan

Congressional Liaison and Watson recommend no action or publicity until after final congressional action on the national energy plan. Eizenstat agrees.

Eizenstat recommends that no decisions be made on the gas rationing plan until the DPS has a chance to work with DoE to develop options on several issues. McIntyre and Schultze say they are favorably disposed toward the DoE proposal, but believe no commitments should be made until OMB can work with DoE to develop answers to several questions:

- Is the program fair? Rationing by vehicle rather than by licensed driver (Ford's plan) may be more practical, but it is likely to appear biased in favor of the rich. A wealthy, multi-car family would receive several allotments; a single-car family with several licensed drivers only one. The public perception of fairness will be a critical element in public acceptance. (Eizenstat, Schultze and McIntyre)
- Is the program feasible? Department of Motor Vehicles records in each State must be updated, and computer systems developed before the proposal can be implemented. Without full-scale pre-testing, can several independent computer systems (Federal, states, oil companies) be integrated without problems? (McIntyre and Schultze)
- How much will the program cost? Schlesinger estimates \$1 billion for one year of emergency (McIntyre and Schultze) What is the economic impact of the 1-2¢ excise tax (a contractive fiscal policy during an embargo)? (Eizenstat)
- Should gas rationing be singled out for attention, or considered as a part of our overall contingency planning? (Eizenstat) McIntyre and Schultze point out that rationing

is only one (last resort) measure needed to manage a petroleum supply disruption. They suggest that other measures, such as demand restraint, allocation, and a petroleum storage use plan be developed rapidly, as part of an overall contingency plan, with a completion date no later than January 20, 1978.

- How soon could the program be operational? McIntyre and Schultze observe that the rationing program is not likely to be ready on a stand-by basis until well into FY 1978.
- Other questions raised by Eizenstat: How should the rationing plan be presented to Congress? Should ration cards be distributed before an actual emergency occurs? How should the ration-by-vehicle plan be applied to car rental agencies? How should states be reimbursed for administrative costs? How would a 'white market' function?

THE WHITE HOUSE
WASHINGTON

(F21
am)

Date: October 4, 1977

MEMORANDUM

FOR ACTION:

Stu Eizenstat *attached*
Jack Watson - *hold until Cong adjourns*
Jim McIntyre *SA FRI am*
Charles Schultze *attached*

FOR INFORMATION:

The Vice President
Hamilton Jordan *rc*
Bob Lipshutz
Frank Moore (Les Francis)

attached

FROM: Rick Hutcheson, Staff Secretary

SUBJECT: Sec. Schlesinger memo re Gas Rationing Plan

YOUR RESPONSE MUST BE DELIVERED
TO THE STAFF SECRETARY BY:

TIME: 12:00 NOON

DAY: Thursday

DATE: October 6, 1977

ACTION REQUESTED:

☒ Your comments

Other:

STAFF RESPONSE:

☐ I concur.

☐ No comment.

Please note other comments below:


PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately. (Telephone, 7052)



Department of Energy
Washington, D.C. 20585

October 3, 1977

MEMORANDUM FOR: Rick Hutcheson
FROM: Frank Pagnotta 
SUBJECT: Memorandum for the President

Attached is a Memorandum from James R. Schlesinger, Secretary of Energy, to the President which deals with the subject of the gasoline rationing plan.

Attachment

49
Date: October 4, 1977


MEMORANDUM

FOR ACTION:

Stu Eizenstat
Jack Watson
Jim McIntyre
Charles Schultze

FOR INFORMATION:

The Vice President
Hamilton Jordan
~~Bob Lipshutz~~
Frank Moore (Les Francis)



FROM: Rick Hutcheson, Staff Secretary

SUBJECT: Sec. Schlesinger memo re Gas Rationing Plan

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TO THE STAFF SECRETARY BY:

TIME: 12:00 NOON

DAY: Thursday

DATE: October 6, 1977

ACTION REQUESTED:

☒ Your comments
Other:

STAFF RESPONSE:

☐ I concur.
Please note other comments below:

☒ No comment.

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EXECUTIVE OFFICE OF THE PRESIDENT
OFFICE OF MANAGEMENT AND BUDGET
WASHINGTON, D.C. 20503

MEMORANDUM FOR: THE PRESIDENT

FROM: JAMES T. MCINTYRE, JR., ACTING DIRECTOR
OFFICE OF MANAGEMENT AND BUDGET

CHARLES L. SCHULTZE, CHAIRMAN
COUNCIL OF ECONOMIC ADVISERS

SUBJECT: Gasoline and Diesel Fuel Rationing Plan

We are, in general, favorably disposed toward the gasoline and diesel fuel rationing plan outlined in Secretary Schlesinger's memorandum to you.

However, before the Administration publicly supports this particular proposal, or before any funds are committed to it, it seems to us advisable to determine answers to the following questions:

1. Is the proposal feasible? We understand that the Department of Motor Vehicles records in each State (the basis for rationing) must be updated and computer systems developed before the proposal can be implemented. Also, the availability of equipment adequate to prepare the ration cards on short notice and to process the ration issuance slips must also be verified.
2. While the proposed plan for use of ration cards is conceptually attractive, its success will depend very critically on integrating smoothly, and with no full-scale pre-testing, a number of independent computer systems: state governments, oil companies, and government regional centers. Like all such systems, it will be very efficient if it operates according to design, but will be very sensitive to unforeseen errors and problems.
3. What will the program cost to operate in an emergency? Secretary Schlesinger's memorandum implies that the program, if operated for one year, will cost about one billion dollars (to be paid for by a one-to-two cent per gallon gasoline tax). The amounts needed for preimplementation costs are being estimated this month and we suggest any funding commitment be postponed until these estimates are available.

4. How soon could the program be operational? The program, once established, is designed to be operational on a 30-day notice. However, given the need for States to update vehicle registration records and develop reliable computer systems, the rationing program is not likely to be ready on a standby basis until well into FY 1978.
5. Is the program fair? Vehicle registrations may well be the most practical basis on which to allocate ration rights. It may also be equitable. However, it is likely to appear biased in favor of the rich, and the Administration should carefully prepare its case for this allocation basis to avoid charges of sponsoring a program which is unfair to the poor.

The OMB staff will work with the Department of Energy staff to obtain answers to these questions so that appropriate funding can be committed to support the rationing program as quickly as possible.

On a broader level, rationing is only one measure needed to manage a petroleum supply disruption, and it is a measure of last resort. Other measures such as demand restraint, allocation and a petroleum storage use plan should also be developed rapidly, along with rationing, as elements of a comprehensive petroleum supply contingency plan. We are concerned that the country does not yet have these measures in place to deal with a petroleum supply disruption.

As you know, Secretary Schlesinger and his staff have had and still have extremely heavy legislative and organizational responsibilities with respect to your National Energy Plan. Even with these responsibilities time is now appropriate for the Department of Energy to move ahead quickly with all elements of a comprehensive plan as a special, top-priority task, with a completion date no later than January 20, 1978.

THE WHITE HOUSE

WASHINGTON

October 6, 1977

MEMORANDUM FOR THE PRESIDENT

FROM

STU EIZENSTAT
KITTY SCHIRMER

Stu

SUBJECT

SCHLESINGER MEMO ON GAS RATIONING PLAN

While it is my understanding that much work remains to be done on the proposed gas rationing plan, the concept Jim outlines raises some initial questions which I believe require further discussion.

Equity vs. Administrative ease

The rationing plan proposed differs substantially from that put forward by President Ford in that it would ration by vehicle rather than by licensed driver. This alternative overcomes many of the difficulties of the Ford plan in reducing the number of rationing cards or coupons which would have to be issued, and probably cuts down on fraud (motor vehicle registrations are presumably better monitored than licenses, and probably less susceptible to problems of multiple licenses, fraudulent licenses, etc.)

On the other hand, these administrative conveniences cause inequities. A single car-owner would receive the same ration allotment as would a family of four licensed drivers which shares a car. A wealthy couple with three or four cars would be entitled to several allotments, while a non-car owning family which occasionally needed to rent a car would presumably have to buy "gasoline rights" on the white market.

While plans for contingencies as severe as that which would trigger use of a rationing plan are bound to cause considerable public controversy, it seems to me that the inherent fairness of the plan -- sharing the sacrifice -- is the critical ingredient for public acceptance. A difficult decision must be made between the need for administrative feasibility and the public perception of fairness.

Economic Impact

The plan contemplates adding 1 to 2¢ per gallon to the excise tax to pay for the rationing system. One point of continuing debate arising from analyses of the 1973-74 embargo is whether the country should have followed expansionary rather than contractive fiscal policies during that period. Some argue that tight fiscal policies prolonged the economic impacts of the embargo. While this level of fee may be well within tolerable levels of economic impact, it is a question Charlie Schultze should look into.

Timing and manner of implementation

While it is not directly stated in the memo, I understand that the ration cards would be distributed as soon as possible after the plan is adopted by Congress, rather than waiting for an actual emergency. The value of using this device as a means to emphasize the need to conserve may be high in the short run. Over the longer term, however, it may increase the administrative difficulties of replacing lost cards and preventing fraud when and if the plan is actually needed.

Presentation

It is also my understanding that the rationing option is the option of last resort in an emergency. DoE is preparing a number of other contingency plans relying on a mixture of voluntary and mandatory programs which stop short of rationing. If this is the case, the question arises whether we would want to single out the rationing plan for special attention, or whether it should be presented to Congress and the public as a piece of our overall contingency planning.

Rental Cars

While at first this appears to be a detail, the "ration-by-vehicle" concept poses a major question in handling rental cars. Would priority be given for business as opposed to recreational use, or would rental agencies just be given an allotment to use as they see fit? Would non-car-owners have preferred treatment? Could car rental become a loophole for the rich if one's own allotment had been exhausted?

Date: October 4, 1977

MEMORANDUM

FOR ACTION:

Stu Eizenstat
Jack Watson
Jim McIntyre
Charles Schultze

FOR INFORMATION:

The Vice President
Hamilton Jordan
Bob Lipshutz
Frank Moore (Les Francis)

KC. TATE
CABLE

FROM: Rick Hutcheson, Staff Secretary

SUBJECT: Sec. Schlesinger memo re Gas Rationing Plan

YOUR RESPONSE MUST BE DELIVERED
TO THE STAFF SECRETARY BY:

TIME: 12:00 NOON

DAY: Thursday

DATE: October 6, 1977

ACTION REQUESTED:

☒ Your comments

Other:

STAFF RESPONSE:

☐ I concur.

☐ No comment.

Please note other comments below:

CONGRESSIONAL LIAISON:

" Urge no action. No publicity until after final Congressional action on NEP, especially tax components (DT)

Should try to have Congressional preview before it's public to keep down opposition (BC, JF) "

Watson agrees

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately. (Telephone, 7052)

Date: October 4, 1977

MEMORANDUM

FOR ACTION:

Stu Eizenstat
Jack Watson
Jim McIntyre
Charles Schultze

FOR INFORMATION:

The Vice President
Hamilton Jordan
Bob Lipshutz
Frank Moore (Les Francis)

*Copy to
Jack +
Bruce*

FROM: Rick Hutcheson, Staff Secretary

SUBJECT: Sec. Schlesinger memo re Gas Rationing Plan

1977 SEP 3 PM 2 56

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TO THE STAFF SECRETARY BY:

TIME: 12:00 NOON

DAY: Thursday

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ACTION REQUESTED:

☒ Your comments

Other:

STAFF RESPONSE:

☐ I concur.

☐ No comment.

Please note other comments below:

*Given the precarious
status of the energy legislation
in the Senate, we suggest that
all circulation and decisions
on this be held up until the*

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately. (Telephone, 7052)

*Congress
adjourn.
4/8F*

THE WHITE HOUSE
WASHINGTON

October 18, 1977

Frank Moore
Peter Bourne

The attached was returned in
the President's outbox. It is
forwarded to you for appropriate
handling.

Rick Hutcheson

cc: Stu Eizenstat
Jim McIntyre
Zbig Brzezinski
Tim Kraft

RE: CONGRESSIONAL RESOLUTION ON WORLD
HUNGER

THE WHITE HOUSE
WASHINGTON

	FOR STAFFING
	FOR INFORMATION
✓	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

ACTION	FYI	
		MONDALE
		COSTANZA
	✓	EIZENSTAT
		JORDAN
		LIPSHUTZ
✓		MOORE
		POWELL
		WATSON
	✓	LANCE JM
		SCHULTZE

	ENROLLED BILL
	AGENCY REPORT
	CAB DECISION
	EXECUTIVE ORDER
	Comments due to Carp/Huron within 48 hours; due to Staff Secretary next day

	ARAGON
✓	BOURNE
✓	BRZEZINSKI
	BUTLER
	CARP
	H. CARTER
	CLOUGH
	FALLOWS
	FIRST LADY
	HARDEN
	HUTCHESON
	JAGODA
	KING

✓	KRAFT
	LINDER
	MITCHELL
	MOE
	PETERSON
	PETTIGREW
	POSTON
	PRESS
	SCHLESINGER
	SCHNEIDERS
	STRAUSS
	VOORDE
	WARREN

THE WHITE HOUSE
WASHINGTON

10/16/77

Mr. President:

Eizenstat, Brzezinski and
McIntyre concur.

Tim Kraft says he could
schedule the meeting for
15 minutes during the week
of November 1.

Rick

THE PRESIDENT HAS SEEN.

THE WHITE HOUSE

WASHINGTON

October 13, 1977

sk
C
/

MEMORANDUM TO THE PRESIDENT

FROM: PETER BOURNE *P.B.*
FRANK MOORE *F.M.*

SUBJECT: CONGRESSIONAL RESOLUTION ON WORLD HUNGER.

As mentioned in Peter Bourne's memo of September 28, 1977, both the Senate and the House have had resolutions introduced calling on you to establish a commission on World Hunger and Malnutrition. In each house the resolution was co-sponsored by a majority of the members.

All of the key sponsors are eager to accommodate your wishes and your own initiatives and have not only consulted with us, but have modified the resolutions considerably to make them potentially vehicles to build public support for your own program rather than to initiate new studies. They are, however, unwilling to withdraw the resolutions and are pressing us for you to take a position on them. There is also a strong desire for a small delegation to meet with you to discuss this issue.

We are aware of your antipathy to establishing further Presidential Commissions and believe that if you would meet with a small delegation to convey your special interest in world hunger and your reasons for not wanting additional commissions they would be willing to stall their resolutions. With your approval we will arrange such a meeting.

The Senate Resolution has been ordered reported out of the Committee on Agriculture. The House version has been referred to both the Committee on International Relations and the Committee on Agriculture with hearings scheduled for next week.

PGB:ss

c.c. Stu Eizenstat

Electrostatic Copy Made
for Preservation Purposes

THE WHITE HOUSE

WASHINGTON

Date: October 13, 1977

MEMORANDUM

FOR ACTION:

Stu Eizenstat *concur*
Jack Watson
Jim McIntyre *concur by phone*
Zbig Brzezinski *concur by phone*
Tim Kraft

FOR INFORMATION:

The Vice President

FROM: Rick Hutcheson, Staff Secretary

SUBJECT: Moore/Bourne memo dated 10/13/77 re Congressional
Resolution on World Hunger.

YOUR RESPONSE MUST BE DELIVERED
TO THE STAFF SECRETARY BY:

TIME: 12:00 NOON

DAY: Saturday

DATE: October 15, 1977

ACTION REQUESTED:

☒ Your comments

Other:

STAFF RESPONSE:

☐ I concur.

☐ No comment.

Please note other comments below:

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately. (Telephone, 7052)

THE WHITE HOUSE
WASHINGTON

/	FOR STAFFING
	FOR INFORMATION
	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

ACTION	FYI	
	/	MONDALE
		COSTANZA
/		EIZENSTAT
		JORDAN
		LIPSHUTZ
		MOORE
		POWELL
/		WATSON
/		LANCE
		SCHULTZE

	ENROLLED BILL
	AGENCY REPORT
	CAB DECISION
	EXECUTIVE ORDER
	Comments due to Carp/Huron within 48 hours; due to Staff Secretary next day

	ARAGON
	BOURNE
/	BRZEZINSKI
	BUTLER
	CARP
	H. CARTER
	CLOUGH
	FALLOWS
	FIRST LADY
	HARDEN
	HUTCHESON
	JAGODA
	KING

/	KRAFT
	LINDER
	MITCHELL
	MOE
	PETERSON
	PETTIGREW
	POSTON
	PRESS
	SCHLESINGER
	SCHNEIDERS
	STRAUSS
	VOORDE
	WARREN

Date: October 13, 1977

MEMORANDUM

FOR ACTION:

Stu Eizenstat
Jack Watson
Jim McIntyre
Zbig Brzezinski
Tim Kraft

FOR INFORMATION:

The Vice President

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DAY: Saturday

DATE: October 15, 1977

ACTION REQUESTED:

☒ Your comments

Other:

STAFF RESPONSE:

☐ I concur.☐ No comment.

Please note other comments below:

could sched. 15 min.
wk. of Nov. 1st —
TK

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately. (Telephone, 7052)

THE WHITE HOUSE

WASHINGTON

October 13, 1977

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FRANK MOORE *F.M.*

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We are aware of your antipathy to establishing further Presidential Commissions and believe that if you would meet with a small delegation to convey your special interest in world hunger and your reasons for not wanting additional commissions they would be willing to stall their resolutions. With your approval we will arrange such a meeting.

PGB:ss

c.c. Stu Eizenstat

FOR ACTION:

Stu Eizenstat
Jack Watson
Jim McIntyre
Zbig Brzezinski
Tim Kraft

FOR INFORMATION:

The Vice President

FROM: Rick Hutcheson, Staff Secretary

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DAY: Saturday

DATE: October 15, 1977

ACTION REQUESTED:

☒ Your comments

Other:

STAFF RESPONSE:

☒ I concur.

Stu

☐ No comment.

Please note other comments below:

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately. (Telephone, 7052)

558
XCC
Daff
GO - cur
MR - ngwil

THE WHITE HOUSE
WASHINGTON

October 18, 1977

Bob Lipshutz

The attached Executive Order was returned in the President's outbox today. The signed original has been given to Bob Linder for appropriate handling.

Rick Hutcheson

RE: PRESIDENT'S AWARD FOR
DISTINGUISHED CIVILIAN
SERVICE

cc: Bob Linder

THE WHITE HOUSE
WASHINGTON

	FOR STAFFING
	FOR INFORMATION
/	FROM PRESIDENT'S OUTBOX
/	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

ACTION
FYI

	MONDALE
	COSTANZA
	EIZENSTAT
	JORDAN
/	LIPSHUTZ
	MOORE
	POWELL
	WATSON
	LANCE
	SCHULTZE

	ENROLLED BILL
	AGENCY REPORT
	CAB DECISION
	EXECUTIVE ORDER
	Comments due to Carp/Huron within 48 hours; due to Staff Secretary next day

	ARAGON
	BOURNE
	BRZEZINSKI
	BUTLER
	CARP
	H. CARTER
	CLOUGH
	FALLOWS
	FIRST LADY
	HARDEN
	HUTCHESON
	JAGODA
	KING

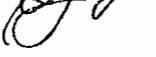
	KRAFT
	LINDER
	MITCHELL
	MOE
	PETERSON
	PETTIGREW
	POSTON
	PRESS
	SCHLESINGER
	SCHNEIDERS
	STRAUSS
	VOORDE
	WARREN

THE WHITE HOUSE

WASHINGTON

October 17, 1977

MEMORANDUM FOR THE PRESIDENT


FROM: ROBERT LIPSHUTZ 

RE: Executive Order:
Relating to the President's Award for
Distinguished Federal Civilian Service

In June in response to a memorandum from Chairman Alan Campbell, you decided that the criteria for identifying the recipients of this award be modified to permit recognition of lower level civil servants, and you also directed that the Distinguished Civilian Service Awards Board be abolished. ~ TAB A

The attached order implements your decision by modifying the criteria in question, abolishing the Board and vesting its responsibilities in the Chairman of the Civil Service Commission. Specifically, the Chairman will recommend nominees to the President who will make the final decision.

We recommend that you sign the attached order.

 Approve

 Disapprove



EXECUTIVE ORDER

RELATING TO THE PRESIDENT'S AWARD FOR
DISTINGUISHED FEDERAL CIVILIAN SERVICE

By virtue of the authority vested in me by the Constitution and statutes of the United States of America, and as President of the United States of America, the Distinguished Civilian Service Awards Board is hereby abolished and Executive Order No. 10717, as amended, is further amended by deleting Sections 3, 4, 5, 6, 7, 8 and 9 and by adding the following new Sections:

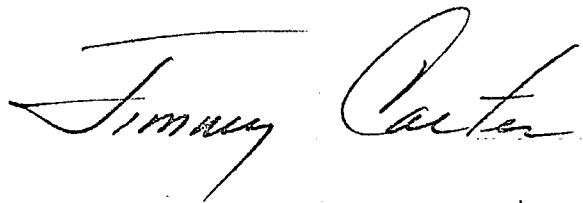
"Sec. 3. The Chairman of the United States Civil Service Commission shall advise and assist the President in selecting persons to receive this award. In performing this function, the Chairman shall carefully review nominations submitted pursuant to the provisions of Section 4 of this Order and decide which of them, if any, warrant presentation to the President. The Chairman shall thereupon transmit to the President the names of those persons who, in the opinion of the Chairman, merit the award, together with a statement of the reasons therefor. Recipients for the award shall be selected by the President.

"Sec. 4. The form and procedures for making nominations for this award shall be prescribed by the Chairman of the United States Civil Service Commission, in accord with the following principles:

"(a) The Chairman shall be guided in the performance of this function by the provisions of Section 4504 and 4505 of Title 5 of the United States Code, and by additional criteria which the Chairman may prescribe.

"(b) The Chairman shall not recommend any person for the award without the concurrence of the head of the agency in which that person was employed at the time of the achievement for which the award is recommended.

"(c) Persons appointed by the President are not eligible for this award unless, in the opinion of the Commission, they are currently serving in a career position.".

A handwritten signature in cursive script, reading "Jimmy Carter". The signature is written in dark ink and is positioned to the right of the typed text "THE WHITE HOUSE,".

THE WHITE HOUSE,

House of Representatives, U. S.
Democratic Steering Committee

October 17, 1977

Attached is legislative summary
for the Tuesday leadership breakfast.

Bill Cable says the President
probably will want to stress:

- A. Energy
- B. B-1 Bomber
- C. Breeder Reactor
- D. Foreign Aid
- E. Social Security

THE PRESIDENT HAS SEEN.

C

October 17, 1977

MEMO TO: The Speaker
FROM : Irv Sprague
SUBJECT: Legislative Status

MAJOR REMAINING BILLS

1. Energy. Conferees meet Tuesday.
2. Appropriations
 - a. Labor-HEW (abortions). Sent back to conference. October 31 deadline.
 - b. Foreign Aid. Conference report filed. House acts Tuesday.
 - c. District. Conferees met Monday. Still unresolved. Convention Center major issue. Senate added \$1.4 billion for Small Business disaster assistance throughout the nation.
 - d. Supplemental. House Floor Wednesday. \$4.5 billion water pollution grants subject to a point of order. Motion may be made to delete language which states no Breeder Reactor money can be spent until authorized. The supplemental will be the vehicle for B-1 appropriations and/or rescissions.
3. Social Security
Rules Tuesday. House Floor Wednesday.
4. Bankruptcy
Reported. Rule granted.
5. Canadian Pipeline Approval
Committee to report Tuesday.
6. Cargo Preference
House Floor Tuesday.
7. Outer Continental Shelf
Reported. Rules Wednesday.
8. Judgeships
Full committee next week.
9. Campaign Financing
Markup this week.
10. House TV
Rules Wednesday.

Electrostatic Copy Made
for Preservation Purposes

ALSO ON HOUSE FLOOR THIS WEEK

HR 7073 Insecticide Act (Thursday)
HR 2329 Fish and Wildlife Act (Thursday)
HR 6405 Endangered Species (Suspension)
HR 9090 Disaster Payments for Certain Crops (Tuesday)
HR 7769 Indochina Refugees (Suspension)
HR 8518 Saccharin Ban Moratorium (Suspension) Passed Monday
Eleven other Suspensions

CONFERENCES

Minimum Wage (HR 3744)
Conference report filed Oct. 17. Senate acts first.
Eligible in House Thursday.

Mine Safety (S. 717)
Filed October 3. Senate has approved. Awaiting Senate passage
of concurrent resolution to correct errors in report.

Environmental Research (HR 5101) (Expired Sept. 30)
Conference report about ready to be filed.

ERDA Civilian (S. 1811) (Expired Sept. 30)
Filed October 11. Senate approved.
Sent back to conference on point of order on breeder reactor
language. Conference refiled October 17.

School Lunch (HR 1139) (Expired Sept. 30)
Conference report filed October 14. House acts first.
Eligible Wednesday.

Maritime Authorization (S. 1019) (Expired Sept. 30)
Conference report about ready to be filed.

ERDA Military (S. 1339) (Expired Sept. 30)
Conferees may meet Tuesday.

Black Lung (HR 4544)
In conference.

Nuclear Regulatory Agency (S. 1131) (Expired Sept. 30)
Attempting to resolve without conference.

Water Pollution Control (HR 3199) (Funds exhausted)
Conferees meeting. Still far apart.

Safe Drinking Water (S. 1528) (Expired Sept. 30)
Attempting to resolve without conference.

SEC Authorization (HR 3722) (Expired Sept. 30)
Awaiting Senate conferees.

USRA Authorization (HR 4049) (Expired Sept. 30)
Attempting to resolve without conference.

Veterans Pensions (HR 7345)
Attempting to work out without conference.

Armed Services Supplemental Authorization (HR 8390)
Passed House and Senate. Conferees not yet appointed.

Veterans Medical Services (HR 5027)
Attempting to work out without conference.

Legal Services Corporation (HR 6666)
House conferees to be appointed Tuesday.

Navigation Development Act (HR 8309)
Passed House and Senate. Held at Senate desk. Hope to go to
conference this week and add river basin authorizations which
expire October 31.

Land and Water Fund (S. 106)
Attempting to resolve without conference.

PENDING

Regulation Q (expires Dec. 15)

In subcommittee. Must be done this year. Possibly on
Suspension next week.

Overseas Private Investment Corp (HR 9179) (Expires Dec. 30)
Reported. Rules Tuesday.

Corporate Bribery
Reported. Passed Senate.

Hospital Cost Containment
In subcommittee markup.

Conrail Medical Payments
Reported. Rule granted.

Public Officials Integrity
Passed Senate. Ordered reported in several House committees.

Rail Counsel
Reported. Rule Granted.

Members Pay Raise Effective Date to be in Succeeding Congress
Ordered reported.

Extend Pryor Commission. (Expires Dec. 30)
To write ethics code into law.

ERA Extension
Hearings begin October 25.

PASSED HOUSE

FTC Amendments

GI Education

Nuclear Nonproliferation

Victims of Crime

Congressional Retirement

Banking Agency Audits

Marine Protection

Public Assistance Amendments

FUTURE

Humphrey-Hawkins

Consumer Agency (reported)

Renegotiation (reported)

Voter Registration (reported)

Korean Withdrawal

Immigration

Hatch Act (passed House)

Airline Deregulation

Redwoods (reported)

Labor Reform (passed House)

Recombinant DNA

Sunset Legislation

Reorganization Plan No. 2

Safe Banking Act

No Fault Insurance

Postal Service Act

Criminal Code Revision

THE WHITE HOUSE
WASHINGTON

October 18, 1977

Frank Moore
Stu Eizenstat

The attached was returned in the
President's outbox and is forwarded
to you for appropriate handling.

Rick Hutcheson

RE: WATERWAY USER CHARGE

cc: Jack Watson

THE WHITE HOUSE
WASHINGTON

	FOR STAFFING
	FOR INFORMATION
X	FROM PRESIDENT'S OUTBOX
	LOG IN/TO PRESIDENT TODAY
	IMMEDIATE TURNAROUND

ACTION	FYI	
		MONDALE
		COSTANZA
X		EIZENSTAT
		JORDAN
		LIPSHUTZ
X		MOORE
		POWELL
	X	WATSON
		LANCE
		SCHULTZE

	ENROLLED BILL
	AGENCY REPORT
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	SCHLESINGER
	SCHNEIDERS
	STRAUSS
	VOORDE
	WARREN

THE WHITE HOUSE
WASHINGTON

10/17/77

Mr. President:

No comment from the Vice
President, Watson or McIntyre.

Rick

THE WHITE HOUSE
WASHINGTON

October 12, 1977

MEMORANDUM FOR:

THE PRESIDENT

FROM:

STU EIZENSTAT
FRANK MOORE

SUBJECT:

Waterway User Charge

*Frank -
It's ok with
me, but can't
Rock deliver the
same message
orally? I
could send
the letter
to him -
J.C.*

Your guidance is requested on the issue of waterway user charges.

The Senate has passed a strong user charge linked to authorization for a replacement facility at Locks and Dam 26. The House is in the process of passing a trivial user charge. The Senate version, supported by the Administration, would phase in a user fee system over a 10 year period and would eventually recover 100% of operation and maintenance costs and 50% of new waterway construction costs. The House version (also authorizing a new Locks and Dam 26) would phase in within 2 years a six cents fuel tax on commercial vessels, but would recover only about 15% of operation and maintenance and new construction costs.

Because taxes must originate in the House, the House version will have to go back through the Senate, rather than directly to conference. We run a great risk of failing to re-win the strong user charge. In addition to having had a tenuous Senate majority in the first place, the "tax" version will probably be referred to Senator Long, who is completely opposed to a substantial user charge.

As you recall, you have threatened to veto any Locks and Dam 26 bill which does not include a comprehensive waterway user fee.

The clear risk is that we will be confronted with a full Locks and Dam 26 bill attached to a trivial user charge. No one on the Hill is clear whether this might be vetoed or not. Strategically, we believe it is important to clarify the veto threat to include this eventuality. This would spur the proponents of Locks and Dam 26 to actively help us pass a meaningful charge. Since Locks and Dam 26 is the only

"sweetener" for a strong user charge, we feel it would be a mistake to waste it on a token user fee. Once Locks and Dam 26 is authorized, it is unlikely we will have another shot at passing a decent user fee.

DOT believes that it will help our effort in the Senate if we are able to indicate that your veto threat means that you are insisting on a substantial user fee.

We recommend that you send a letter to Senators Byrd and Baker to indicate that you will not sign a Locks and Dam 26 authorization if we are not also obtaining a substantial user fee.

Attached is suggested text for the letter.

Agree_____ Disagree_____ See Me_____

THE WHITE HOUSE

WASHINGTON

To Senator Howard Baker

Several months ago Secretary of Transportation Brock Adams indicated to the Congress my intention to disapprove any bill authorizing construction of a new locks and dam facility at site 26 in Alton, Illinois, if the bill does not contain a provision establishing waterway user charges along the inland waterway system. Recent events require me to clarify the Administration's position on this issue.

As you know, we supported the waterway user charge legislation that the Senate passed. This bill would phase in a substantial user fee over a ten-year period. The House of Representatives has passed waterway user charge legislation which differs markedly from the Senate version. The House would authorize a six cent fuel tax on inland waterway commercial vessels. The House version would recover a relatively small portion of operation and maintenance costs and new construction costs. The user charge and level of recovery contained in the House bill is totally inadequate. In order to bring the necessary degree of equity to Federal government policy concerning the inland waterway system, legislation should be enacted which authorizes substantial waterway user charges.

Because this matter is so important to the development of a comprehensive transportation policy, I think that the Congress should be aware of my intention not to sign any bill authorizing a new Locks and Dam 26 which does not provide for substantial waterway user charges.

Sincerely,

The Honorable Howard Baker
United States Senate
Washington, D.C. 20510

THE WHITE HOUSE

WASHINGTON

To Senator Robert Byrd

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Sincerely,

The Honorable Robert Byrd
United States Senate
Washington, D.C. 20510

THE WHITE HOUSE

WASHINGTON

Date: October 13, 1977

MEMORANDUM

FOR ACTION:

The Vice President
Jim Fallows *attached review to*

FOR INFORMATION:

Jack Watson
Jim McIntyre

by 12:00

FROM: Rick Hutcheson, Staff Secretary

SUBJECT: Eizenstat/Moore memo dated 10/12 re Waterway User Charge

YOUR RESPONSE MUST BE DELIVERED
TO THE STAFF SECRETARY BY:

TIME: 12:00 Noon

DAY: Saturday

DATE: October 15, 1977

ACTION REQUESTED:

☒ Your comments

Other:

STAFF RESPONSE:

☐ I concur.

☐ No comment.

Please note other comments below:

PLEASE ATTACH THIS COPY TO MATERIAL SUBMITTED.

If you have any questions or if you anticipate a delay in submitting the required material, please telephone the Staff Secretary immediately. (Telephone, 7052)

THE WHITE HOUSE
WASHINGTON

<input checked="" type="checkbox"/>	FOR STAFFING
<input type="checkbox"/>	FOR INFORMATION
<input type="checkbox"/>	FROM PRESIDENT'S OUTBOX
<input type="checkbox"/>	LOG IN/TO PRESIDENT TODAY
<input type="checkbox"/>	IMMEDIATE TURNAROUND

ACTION
FYI

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<input checked="" type="checkbox"/>	LANCE <i>7m</i>
<input type="checkbox"/>	SCHULTZE

<input type="checkbox"/>	ENROLLED BILL
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<input type="checkbox"/>	VOORDE
<input type="checkbox"/>	WARREN

~~to Baines~~

Date: October 13, 1977

MEMORANDUM

FOR ACTION:
The Vice President
Jim Fallows

FOR INFORMATION:
Jack Watson
Jim McIntyre

1977 OCT 13 PM 3 51

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As you know, we supported the water way user charge legislation which was passed by the Senate. This bill would phase in a substantial user fee over a 10-year period. The House of Representatives has passed waterway user charge legislation which differs markedly from the Senate version. The House would authorize a six cent fuel tax on inland waterway commercial vessels. The House version would recover a relatively small portion of operation and maintenance costs and new construction costs. The user charge and level of recovery contained in the House bill is totally inadequate. In order to bring the necessary degree of equity and fairness to federal government policy concerning the inland waterway system, legislation should be enacted which authorizes substantial waterway user charges.

Because of the importance of this matter to the development of a comprehensive transportation policy, I think that the Congress should be aware of my intention not to sign any bill authorizing a new Locks and Dam 26 which does not provide for substantial waterway user charges.

Date: October 13, 1977

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FOR ACTION:
The Vice President
Jim Fallows

FOR INFORMATION:
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*Edit attached
10/13/77*

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THE WHITE HOUSE

WASHINGTON

October 12, 1977

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Stu
FM

SUBJECT:

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10/13/77

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Retyped 10/13/77

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